

SENATE FISCAL OFFICE

ISSUE BRIEF

Education Aid: March Data Update

MAY 11, 2021

The Education Adequacy Act, enacted in 2010, provided a new school funding formula that creates a single methodology for distributing state aid to all public schools. The core principle behind the formula is that state funding should follow the student; therefore, the distribution of state funds changes annually based on shifts in enrollment. This formula applies to all public schools, charter schools, the Davies Career and Technical School, and the Metropolitan Career and Technical Center.

The formula requires that the enrollment used to calculate aid be from the prior school year, and practice has been to use the March enrollment numbers, such that FY2022 education aid would be based on March 2021 enrollment data. Since the Governor's Budget is generally due at the end of January, the most recent enrollment data is not available for the recommendation; consequently, the Governor's Budget is based on the March data from the prior year. The General Assembly uses the most recent March enrollment numbers to revise the Governor's proposal and includes the update in the enacted budget. For FY2022, the Governor's education aid recommendation is based on the March 2020 enrollment data, with enrollment projections for existing charter schools.

Generally, the March update provides an increase in state aid and is implemented as common practice; however, due to the impact of COVID-19, FY2022 is different. The March 2021 data update would reduce the formula aid to districts in the Governor's recommendation by \$39.9 million.

The change is driven by reductions in enrollment. Statewide enrollment in public schools decreases by 3,995 students, or -2.8 percent; however, a charter school enrollment increase of 513 leaves an enrollment decrease of 4,533, a -3.5 percent, in traditional districts. According to RIDE, the enrollment decrease is particular heavy in grades K and 1. The largest percentage decrease is in Foster with 10.1 percent, followed by Little Compton at 9.3 percent, and Westerly at 6.1 percent.

It is unclear where the students went. According to the Department of Elementary and Secondary Education (Department), home school students increased by about 1,500. Nonpublic schools are not showing an increase, but enrollment reporting is voluntary so that data may be incomplete. This will change in FY2022 when nonpublic schools will have to submit enrollment data to be certified by RIDE.

The data also shows a significant decrease in free and reduced lunch plan (FRLP) students. According to the Department, the FRLP numbers do not reflect actual poverty rates since, during the pandemic, meals have been distributed to all students eliminating the need to register to receive food.

The Department has expressed support for the Governor's initial recommended budget and the hold harmless provisions currently before the General Assembly; however, the Department does not support reducing the aid.

The table on the following page shows the by-district change in formula aid relative to the FY2021 Budget as Enacted, and the March 2021 data update relative to the Governor's Budget.

March 2021 Data Update

Barrington SS, 871,029 S7,924,118 S2,053,089 S7,829,865 S1,958,657 (594,42)	Districts	FY2021 Enacted (excludes group home and categoricals)	FY2022 Governor State Share of Foundation Budget	Change in State Funding from Enacted	FY2022 Data Update State Share of Foundation Budget	Change in State Funding from Enacted	Change in State Funding from Update to Governor
Burrillville				-		-	F-C
Burrillville	Barrington				\$7.829.686		
Charlestown							
Coventry 23,412,703 24,066,104 653,401 22,573,318 (839,385) (1,492,786) Cranston 68,450,816 68,487,115 36,310 55,513,555 (2,994,640) (2,945,786) Cantherland 20,695,039 20,422,979 (272,060) 19,738,115 (956,914) (684,854) East Providence 3,386,348 36,103,488 707,140 34,313,084 (10,63,655) (1,790,466) Foster 1,030,628 1,057,919 27,291 948,190 (82,438) (109,729) Hopkinton 5,488,552 5,590,417 101,864 5,336,183 (152,269) (252,224) Jamestown 370,888 291,999 (78,920) 285,862 (50,06) (6,106) Johnston 18,685,883 19,503,143 817,261 18,151,018 (34,865) (1,352,126) Lincoln 1,948,129 18,587,037 908,909 15,763,504 815,376 (93,533) Little Compton 397,611 432,003 34,048 388,770 (8,441) (
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1953.343.014) (\$5,05,05) 1040 \$1,05,105,105 \$1,007,700 \$337,343,104 \$1,000,007,004) \$1,000,001	Total	\$1,000,887,046	\$1,037,494,776	\$36,607,730	\$997,549,162	(\$3,337,884)	(\$39,945,614)

The following table shows the changes in student demographics in the March 2021 data update relative to the Governor's Budget.

March 2021 Data Update versus Governor's Budget

		PK-12 RADM				FRLP			Percentage	of RADM t	hat is FRLP
	Governor's	March 2021		Percent	Governor's	March 2021		Percent	Governor's	March 2021 Data	
LEA	Submission	Data Update	Difference	Change	Submission	Data Update	Difference	Change	Submission	Update	Difference
	F	G	G-F=H	H/F	K	L	L-K=M	M/K	K/F=P	L/G=Q	Q-P
Barrington	3,416	3,383	(33)	-1.0%	145	124	(21)	-14.5%	4.2%	3.7%	-0.6%
Burrillville	2,224	2,100	(124)	-5.6%	781	579	(202)	-25.9%	35.1%	27.6%	-7.5%
Charlestown	740	721	(19)	-2.6%	156	127	(29)	-18.6%	21.1%	17.6%	-3.5%
Coventry	4,502	4,352	(150)	-3.3%	1,207	809	(398)	-33.0%	26.8%	18.6%	-8.2%
Cranston	10,168	10,065	(103)	-1.0%	4,095	3,083	(1,012)	-24.7%	40.3%	30.6%	-9.6%
Cumberland	4,597	4,525	(72)	-1.6%	913	677	(236)	-25.8%	19.9%	15.0%	-4.9%
East Greenwich	2,572	2,534	(38)	-1.5%	173	140	(33)	-19.1%	6.7%	5.5%	-1.2%
East Providence	5,036	4,863	(173)	-3.4%	2,443	2,130	(313)	-12.8%	48.5%	43.8%	-4.7%
Foster	227	204	(23)	-10.1%	64	56	(8)	-12.5%	28.2%	27.5%	-0.7%
Glocester	553	532	(21)	-3.8%	73	63	(10)	-13.7%	13.2%	11.8%	-1.4%
Hopkinton	1,137	1,101	(36)	-3.2%	236	186	(50)	-21.2%	20.8%	16.9%	-3.9%
Jamestown	655	643	(12)	-1.8%	36	31	(5)	-13.9%	5.5%	4.8%	-0.7%
Johnston	3,288	3,208	(80)	-2.4%	1,372	907	(465)	-33.9%	41.7%	28.3%	-13.5%
Lincoln	3,162	3,179	17	0.5%	826	732	(94)	-11.4%	26.1%	23.0%	-3.1%
Little Compton	344	312	(32)	-9.3%	49	38	(11)	-22.4%	14.2%	12.2%	-2.1%
Middletown	2,175	2,045	(130)	-6.0%	694	626	(68)	-9.8%	31.9%	30.6%	-1.3%
Narragansett	1,211	1,128	(83)	-6.9%	220	127	(93)	-42.3%	18.2%	11.3%	-6.9%
Newport	2,088	1,933	(155)	-7.4%	1,471	1,215	(256)	-17.4%	70.5%	62.9%	-7.6%
New Shoreham	134	148	14	10.4%	26	24	(2)	-7.7%	19.4%	16.2%	-3.2%
North Kingstown	3,747	3,654	(93)	-2.5%	793	555	(238)	-30.0%	21.2%	15.2%	-6.0%
North Providence	3,547	3,478	(69)	-1.9%	1,674	1,539	(135)	-8.1%	47.2%	44.2%	-2.9%
North Smithfield	1,643	1,614	(29)	-1.8%	308	146	(162)	-52.6%	18.7%	9.0%	-9.7%
Pawtucket	8,595	8,339	(256)	-3.0%	6,112	6,089	(23)	-0.4%	71.1%	73.0%	1.9%
Portsmouth	2,295	2,197	(98)	-4.3%	359	213	(146)	-40.7%	15.6%	9.7%	-5.9%
Providence	22,458	21,169	(1,289)	-5.7%	19,259	17,721	(1,538)	-8.0%	85.8%	83.7%	-2.0%
Richmond	1,135	1,112	(23)	-2.0%	172	144	(28)	-16.3%	15.2%	12.9%	-2.0%
Scituate	1,133	1,112	(41)	-3.2%	147	108	(39)	-26.5%	11.6%	8.8%	-2.2%
Smithfield	2,378	2,366	(12)	-0.5%	366	253	(113)	-30.9%	15.4%	10.7%	-4.7%
South Kingstown	2,378	2,792	(126)	-4.3%	514	386	(113)	-24.9%	17.6%	13.8%	-3.8%
Tiverton		1,666		-5.2%	407	244		-40.0%	23.2%	14.6%	-3.8%
Warwick	1,758 8,616	8,226	(92) (390)	-4.5%	2,817	2,516	(163) (301)	-40.0%	32.7%	30.6%	-2.1%
			. ,			687					-5.3%
Westerly	2,683	2,519	(164)	-6.1%	875		(188)	-21.5%	32.6%	27.3%	
West Warwick	3,607	3,528	(79)	-2.2%	1,933	1,855	(78)	-4.0%	53.6%	52.6%	-1.0%
Woonsocket Printel Warran	5,888	5,690	(198)	-3.4%	4,589	4,388	(201)	-4.4%	77.9%	77.1%	-0.8%
Bristol-Warren	3,163	3,061	(102)	-3.2%	940	544	(396)	-42.1%	29.7%	17.8%	-11.9%
Bristol	1,923	1,900	(23)	-1.2%	485	267	(218)	-44.9%	25.2%	14.1%	-11.2%
Warren	1,240	1,161	(79)	-6.4%	455	277	(178)	-39.1%	36.7%	23.9%	-12.8%
Exeter-West Greenwich	1,643	1,571	(72)	-4.4%	273	190	(83)	-30.4%	16.6%	12.1%	-4.5%
Exeter	752	731	(21)	-2.8%	141	108	(33)	-23.4%	18.8%	14.8%	-4.0%
West Greenwich	891	840	(51)	-5.7%	132	82	(50)	-37.9%	14.8%	9.8%	-5.1%
Chariho			-				-				
Foster-Glocester	1,149	1,135	(14)	-1.2%	188	123	(65)	-34.6%	16.4%	10.8%	-5.5%
Foster	375	363	(12)	-3.2%	67	43	(24)	-35.8%	17.9%	11.8%	-6.0%
Glocester	774	772	(2)	-0.3%	121	80	(41)	-33.9%	15.6%	10.4%	-5.3%
Central Falls	2,781	2,648	(133)	-4.8%	2,707	2,554	(153)	-5.7%	97.3%	96.5%	-0.9%
Subtotal District Aid	129,502	124,969	(4,533)	-3.5%	59,413	51,929	(7,484)	-12.6%	45.9%	41.6%	-4.3%
Charter School Total	11,061	11,574	513	4.6%	7,701	7,645	(56)	-0.7%	69.6%	66.1%	-3.6%
Davies ¹	885	893	8	0.9%	544	386	(158)	-29.0%	61.5%	43.2%	-18.2%
Met School ¹	780	811	31	4.0%	603	576	(27)	-4.5%	77.3%	71.0%	-6.3%
Urban Collaborative	133	119	(14)	-10.5%	112	118	6	5.4%	84.2%	99.2%	14.9%
Total	142,361	138,366	(3,995)	-10.5%	68,373	60,654	(7,719)	-11.3%	48.0%	43.8%	-4